

Message Text

CONFIDENTIAL

PAGE 01 TOKYO 02524 150949Z
ACTION EB-08

INFO OCT-01 EUR-12 EA-10 ISO-00 CAB-02 CIAE-00 COME-00
DODE-00 DOTE-00 INR-10 NSAE-00 FAA-00 L-03 /046 W
-----021558 151534Z /40

R 150835Z FEB 78
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 5299
INFO AMEMBASSY LONDON

C O N F I D E N T I A L TOKYO 2524

LONDON FOR STYLES

E.O. 11652: GDS
TAGS: EAIR, JA
SUBJECT: CIVAIR: TOKYO TALKS: THE MOOD IS SOMBER

REF: STATE 37049

SUMMARY: MOFA HAS INFORMALLY TOLD US THAT FLYING TIGER AND PAN AM PROBLEMS CAN BE SOLVED NEXT WEEK ONLY IF WE CAN ASSURE GOJ THAT CONCRETE PROGRESS ON REVISION WILL BE MADE IN MARCH. TIGHTNESS OF OUR LINKAGE BETWEEN REVISION AND CHARTER/LOW FARES IS THE CRUCIAL FACTOR. GOJ INCREASINGLY LOOKS AT ABROGATION AS MEANS OF "CLEARING THE AIR" AND RETURNING BOTH SIDES TO AN "EQUAL" BARGAINING POSITION. END SUMMARY.

1. ON FEBRUARY 14, EMBOFF HAD INFORMAL DISCUSSION WITH MOFA'S KITAMURA. KITAMURA SAID HE VERY MUCH WANTS TO DISCUSS OVERALL ISSUES AND PROSPECTS FOR REAL PROGRESS TOWARD REVISION DURING MARCH ROUND WITH STYLES DURING HIS VISIT NEXT WEEK. HE STATED FTL AND PAN AM PROBLEMS COULD BE "EASILY SOLVED" IF STYLES COULD OFFER "ASSURANCE" THAT MARCH TALKS WILL BE SUCCESSFUL FROM GOJ STANDPOINT. WE INDICATED WE COULD NOT PROMISE SUCCESS NOR DID WE FEEL THAT STYLES WOULD BE ABLE TO OFFER ANY
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 02524 150949Z

ASSURANCES NEXT WEEK BECAUSE THE U.S. AND JAPANESE POSITIONS STILL ARE FAR APART.

2. IN THIS CONTEXT, KITAMURA FRANKLY ADMITTED THAT THE GOJ IS NOT PREPARED TO MEET OUR FULL DEMANDS ON CHARTERS AND LOW FARES. OUR TIGHTNESS OF LINKAGE BETWEEN REVISION AND CHARTERS/LOW FARES IS THE

CRUCIAL FACTOR. LINKAGE MUST BE LOOSE OR PERHAPS
AN INTERIM "HOLDING" AGREEMENT COULD BE TRIED -- WITH
THE SAME ISSUES TO BE ADDRESSED AGAIN IN 1-2 YEARS
TIME. WE SAID WE COULD NOT INTERNALLY JUSTIFY AN
AGREEMENT WHICH GAVE GOJ EXPANDED RIGHTS NOW WITH-
OUT GOOD CHARTER AND LOW FARE PROVISIONS HOWEVER
MUCH JAPAN MIGHT PROMISE TO CONSIDER THESE THINGS
IN THE FUTURE.

3. KITAMURA ALSO STATED THAT ABROGATION OF THE
PRESENT BILATERAL IS BECOMING INCREASINGLY ATTRACTIVE
TO THE JAPANESE SIDE AS A MEANS OF "CLEARING THE
AIR" AND RETURNING BOTH SIDES TO AN EQUAL BAR-
GAINING POSITION. EMBOFFS SAID THAT NEITHER
SIDE SHOULD BE FRIGHTENED BY THE CONCEPT OR
POSSIBILITY OF ABROGATION BUT THAT SUCH AN ACTION
WOULD PROBABLY FREEZE THE NEGOTIATIONS FOR ONE YEAR
DURING WHICH THE ATMOSPHERE COULD BECOME MORE
EMBITTERED.

4. COMMENT: MOFA WILL SEEK ASSURANCES REGARDING
MARCH PROSPECTS THAT WE DOUBT WE CAN GIVE. WE MAY
WANT TO RECONSIDER HOW MUCH "LINKAGE" WE MUST HAVE,
IF ONLY TO SEE IF JAPANESE
ARE WILLING TO OFFER COMPROMISE.
MANSFIELD
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 02524 150949Z

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CIVIL AVIATION, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 15 feb 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978TOKYO02524
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780069-0951
Format: TEL
From: TOKYO
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780250/aaaabqjv.tel
Line Count: 94
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: d3d0f2d8-c288-dd11-92da-001cc4696bcc
Office: ACTION EB
Original Classification: CONFIDENTIAL
Original Handling Restrictions: ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: ONLY
Reference: 78 STATE 37049
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3582500
Secure: OPEN
Status: NATIVE
Subject: CIVAIR: TOKYO TALKS: THE MOOD IS SOMBER
TAGS: EAIR, JA, US
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/d3d0f2d8-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014